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HEARINGS CLERK
EPA -- REGION 10

# BEFORE THE UNITED STATES ENVIRONMENTAL PROTECTION AGENCY

IN THE MATTER OF:	
PPG Industries, Inc.	Docket No. EPCRA-10-2014-0015
Longview, Washington	) CONSENT AGREEMENT AND FINAL ) ORDER
Respondent.	

### I. AUTHORITY

- 1.1. This Consent Agreement and Final Order ("CAFO") is issued under the authority vested in the Administrator of the U.S. Environmental Protection Agency ("EPA") by Section 109 of the Comprehensive Environmental Response, Compensation and Liability Act ("CERCLA"), 42 U.S.C. § 9609, and Section 325 of the Emergency Planning and Community Right-to-Know Act ("EPCRA"), 42 U.S.C. § 11045.
- 1.2. The Administrator has delegated the authority to issue the Final Order contained in Part V of this CAFO to the Regional Administrator of EPA Region 10, who in turn has redelegated this authority to the Regional Judicial Officer.
- 1.3. Pursuant to Section 109 of CERCLA and Section 325 of EPCRA, and in accordance with the "Consolidated Rules of Practice Governing the Administrative Assessment

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of Civil Penalties," 40 C.F.R. Part 22, EPA hereby issues and PPG Industries ("Respondent") hereby agrees to issuance of the Final Order contained in Part V of this CAFO.

## II. PRELIMINARY STATEMENT

- 2.1. In accordance with 40 C.F.R. §§ 22.13(b) and 22.18, issuance of this CAFO commences this proceeding, which will conclude when the Final Order contained in Part V of this CAFO becomes effective.
- 2.2. The Director of the Office of Compliance and Enforcement, EPA Region 10 has been delegated the authority to sign consent agreements between EPA and the party against whom an administrative penalty for violations of Section 103 of CERCLA and Section 304 of EPCRA is proposed to be assessed pursuant to Section 109 of the CERCLA, 42 U.S.C. § 9609, and Section 325 of EPCRA, 42 U.S.C. § 11045.
- 2.3. Respondent owned and operated a facility in Longview, Washington, located at 3541 Industrial Way (the "Facility"). Early in 2013, PPG separated its commodity chemicals business, including the Facility, which was then merged into a subsidiary of Axiall Corporation.
  - 2.4. The Facility produces approximately 220 tons of chlorine per day.
- 2.5. A concise statement of the factual basis for alleging violations of CERCLA and EPCRA, together with specific references to the provisions of the statues and implementing regulations Respondent is alleged to have violated, appears in Part III of this CAFO.

## III. ALLEGATIONS

3.1. Respondent is a corporation incorporated in the State of Pennsylvania.

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- 3.2. Under Section 101(21) of CERCLA, 42 U.S.C. § 9601(21), and Section 329(7) of EPCRA, 42 U.S.C. § 11049(7), "person" means, among other things, any firm or commercial entity.
- 3.3. Under Section 101(94) of CERCLA, 42 U.S.C. § 9601(9), "facility" means, among other things, any building, structure, installation, storage container, equipment, or any site or area where a hazardous substance has been deposited, stored, disposed of or placed, or otherwise come to be located.
- 3.4. Under Section 329(4) of EPCRA, 42 U.S.C. § 11049(4), "facility" means all buildings, equipment, structures, and other stationary items that are located on a single site or on contiguous or adjacent sites and which are owned or operated by the same person (or by any person which controls, is controlled, or under common control with, such person).
- 3.5. Under Section 101(22) of CERCLA, 42 U.S.C. § 9601(22), "release" means any spilling, leaking, pumping, pouring, emitting, emptying, discharging, injecting, escaping, leaching, dumping, or disposing into the environment.
- 3.6. Section 103(a) of CERCLA, 42 U.S.C. § 9603(a), requires the person in charge of a facility to immediately notify the National Response Center (NRC) as soon as he or she has knowledge of a release of a hazardous substance from such facility in an amount equal to or greater than the reportable quality (RQ).
- 3.7. Section 304(a) and (b) of EPCRA, 42 U.S.C. § 11004(a) and (b), requires that, if a facility at which hazardous chemicals are produced, used, or stored releases an RQ of an

In the Matter of: PPG Industries, Inc. Consent Agreement And Final Order Page 3 of 9 Docket No.EPCRA-10-2014-0015 extremely hazardous substance and the release requires, or occurred in a manner that would require, notice under Section 103(a) of CERCLA, 42 U.S.C. § 9603(a), the owner or operator of the facility must immediately notify the State Emergency Response Commission (SERC) of any state likely to be affected by the release and the Local Emergency Planning Committee (LEPC) for any area likely to be affected by the release.

- 3.8. Chlorine is a CERCLA "hazardous substance" listed in 40 C.F.R. Part 302, Table 302.4. The RQ for Chlorine is 10 pounds. Chlorine is also an "extremely hazardous substance" under Section 302 of EPCRA, 42 U.S.C. § 11002; it is listed as such in 40 C.F.R. Part 355, Appendix A.
- 3.9. On November 1, 2012, the Facility released approximately 44 pounds of Chlorine into the environment.
- 3.10. Respondent failed to immediately notify the NRC of the release of Chlorine from the Facility.
- 3.11. Respondent also failed to immediately notify the SERC and the LEPC of the release of Chlorine from the Facility.
- 3.12. Under Section 109 of CERCLA, 42 U.S.C. § 9609, and Section 325 of EPCRA, 42 U.S.C. § 11045, EPA may assess a civil penalty for each day of alleged violation of Section 103 of CERCLA and Section 304 of EPCRA, 42 U.S.C § 11004.

#### IV. CONSENT AGREEMENT

- Respondent admits the jurisdictional allegations contained in Part III of this

  CAFO.
- Respondent neither admits nor denies the specific factual allegations contained in Part III of this CAFO.
- 4.3. Respondent expressly waives any rights to contest the allegations and to appeal the Final Order contained herein.
- 4.4. The provisions of this CAFO shall bind Respondent and its agents, servants, employees, successors, and assigns.
- 4.5. Except as provided in Paragraph 4.9., below, each party shall bear its own costs in bringing or defending this action.
- 4.6. Based on Respondent's willingness to settle this matter without litigation, the nature of the violations, and other relevant factors, and in accordance the *Enforcement Response Policy for Sections 304, 311, and 312 of the Emergency Planning and Community Right-to-Know Act and Section 103 of the Comprehensive Environmental Response, Compensation, and Liability Act*, EPA has determined and Respondent agrees that an appropriate penalty to settle this action is \$28,344, \$6,945.00 for the alleged CERCLA violation and \$21,399.00 for the alleged EPCRA violations.

- 4.7. Respondent consents to the issuance of the Final Order recited herein and to payment of the penalty cited in Paragraph 4.6. above within 30 days of the effective date of the Final Order.
- 4.8. Payment under this CAFO shall be made by cashier's check or certified check payable as indicated and mailed to the address below:

U.S. Environmental Protection Agency Fines and Penalties Cincinnati Finance Center P.O. Box 979077 St. Louis, MO 63197-9000

Respondent shall note on the check the title and docket number of this case. Respondent also may make the penalty payment by wire transfer or credit card in accordance with instructions provided by EPA. Respondent shall submit a photocopy of the checks, or documentation of the wire transfer described above to:

Regional Hearing Clerk U.S. Environmental Protection Agency Region 10, Suite 900 1200 Sixth Avenue, Mail Stop ORC-158 Seattle, Washington 98101

Suzanne Powers
U.S. Environmental Protection Agency
Region 10
Washington Operations Office
300 Desmond Drive S.E., Suite 102
Lacey, Washington 98503

4.9. If Respondent fails to pay the penalty assessed by this CAFO by its due dates, the entire unpaid balance of penalty and accrued interest shall become immediately due and owing.

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If such a failure to pay occurs, Respondent may be subject to a civil action under CERCLA Section 109(a)(4), 42 U.S.C. § 9609(a)(4), and EPCRA Section 325(f), 42 U.S.C. § 11045(f), to collect any unpaid penalties, together with interest, handling charges, and nonpayment penalties, as set forth below.

- a. <u>Interest.</u> Any unpaid portion of the assessed penalty shall bear interest at the rate established by the Secretary of the Treasury pursuant to 31 U.S.C. § 3717(a)(1) from the effective date of the Final Order set forth in Part V, provided, however, that no interest shall be payable on any portion of the assessed penalty that is paid within 30 days of the effective date of the Final Order.
- b. <u>Handling Charge</u>. Pursuant to 31 U.S.C. § 3717(e)(1), a monthly handling charge of \$15 shall be paid if any portion of the assessed penalty is more than 30 days past due.
- c. Nonpayment Penalty. Pursuant to 31 U.S.C. § 3717(e)(2), a nonpayment penalty of 6% per annum shall be paid on any portion of the assessed penalty that is more than 90 days past due, which nonpayment penalty shall be calculated as of the date the underlying penalty first becomes past due.
- 4.10. The penalty described in Paragraph 4.6., including any additional costs incurred under Paragraph 4.9., represents an administrative civil penalty assessed by EPA and shall not be deductible for purposes of federal taxes.

4.11. This CAFO shall not relieve Respondent of its obligation to comply with all applicable provisions of federal, state, or local law, nor shall it be construed to be a ruling on, or determination of, any issue related to any federal, state, or local permit.

4.12. Respondent represents that it is duly authorized to execute this CAFO and that the party signing this CAFO on its behalf is duly authorized to bind Respondent to the terms of this CAFO.

4.13. Compliance with all the terms and conditions of this CAFO shall result in full settlement and satisfaction of all claims for penalties alleged in Section III above.

STIPULATED AND AGREED:

FOR PPG Industries

Signature

Print Name: Diane M. Kappas

Title: Vice President, EHS

FOR U.S. ENVIRONMENTAL PROTECTION AGENCY

REGION 10

Edward J. Kowalski, Director

Office of Compliance and Enforcement

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Dated: 12/16/2013

## V. FINAL ORDER

- 5.1. The terms of the foregoing Consent Agreement are hereby ratified and incorporated by reference into this Final Order. Respondent is hereby ordered to comply with the terms of settlement contained in the Consent Agreement.
- 5.2. This CAFO constitutes a settlement by EPA of all claims for civil penalties pursuant to CERCLA and EPCRA for the particular violations alleged in Part III, above. In accordance with 40 C.F.R. § 22.31(a), nothing in this CAFO shall affect the right of EPA or the United States to pursue appropriate injunctive or other equitable relief or criminal sanctions for any violations of law. This CAFO does not waive, extinguish, or otherwise affect Respondent's obligations to comply with all applicable provisions of the Act and regulations and permits issued thereunder.

This Final Order shall become effective upon filing.

SO ORDERED this 20th day of December, 2013.

M. Socorro Rodriguez

Regional Judicial Officer

U.S. Environmental Protection Agence

Region 10

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## CERTIFICATE OF SERVICE

The undersigned certifies that the original of the attached CONSENT AGREEMENT AND FINAL ORDER in: In the Matter of: PPG Industries, Inc., Docket No. EPCRA-10-2014-0015, was filed, and served as follows, on the signature date below.

The undersigned certifies that a true and correct electronic copy of the document was delivered to:

Robert E. Hartman U.S. Environmental Protection Agency Region 10, M/S: ORC-158 1200 Sixth Avenue, Suite 900 Seattle, WA 98101

Further, the undersigned certifies that a true and correct copy of this document was placed in the United States mail, certified/return receipt, to:

Lauren M. Bradford, PE Axiall Corporation Eagle US 2, LLC PO Box 865 3541 Industrial Way Longview, WA 98632

Dated

Candace H. Smith Regional Hearing Clerk

EPA Region 10